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8	BEFORE THE			
9	DEPARTMENT OF CONSUMER AFFAIRS FOR THE BUREAU OF AUTOMOTIVE REPAIR			
10	STATE OF C	CALIFORNIA		
11	In the Matter of the Accusation Against:	Case No. 79/13-04		
12	Z AND T TEST ONLY FLORIDA N. ZEIT, OWNER	FIRST AMENDED ACCUSATION		
13	6094 Mission Blvd #A Riverside, CA 92509			
14	Automotive Repair Dealer Registration No.			
15 16	ARD 234019 Smog Check, Test Only, Station License No. TC 234019			
17	and			
18 19	JEHAD M. EL-ABED 21307 Shakespeare Court Moreno Valley, CA 92557			
20	Smog Check Inspector License No. EO			
21	24535 (formerly Advanced Emission Specialist Technician License No. EA 24535)			
22	Respondents.			
23				
24	Complainant alleges:			
25	PARTIES			
26	1. Patrick Dorais (Complainant) brings this First Amended Accusation solely in his			
27	official capacity as the Acting Chief of the Bureau of Automotive Repair (BAR), Department of			
28	Consumer Affairs.			

# Automotive Repair Dealer Registration No. ARD 234019

2. On a date uncertain in 2004, the BAR issued Automotive Repair Dealer Registration Number ARD 234019 (Registration) to Florida N. Zeit, dba Z and T Test Only (Respondent Zeit). The Registration was in full force and effect at all times relevant to the charges brought herein and expired on June 30, 2013, and has not been renewed.

# Smog Check, Test Only, Station License Number TC 234019

3. On or about August 3, 2004, the BAR issued Smog Check, Test Only, Station License Number TC 234019 (Smog Check Station License) to Florida N. Zeit, dba Z and T Test Only (Respondent Zeit). The Smog Check Station License was in full force and effect at all times relevant to the charges brought herein and expired on June 30, 2013, and has not been renewed.

# Advanced Emission Specialist Technician License Number EA 24535

4. On a date uncertain in 1997, the BAR issued Advanced Emission Specialist

Technician License Number EA 24535 (technician license) to Jehad M. El-Abed (Respondent El-Abed). Respondent's advanced emission specialist technician license was due to expire on March 31, 2013, however was cancelled on March 26, 2013. Pursuant to California Code of Regulations, title 16, section 3340.28, subdivision(e), the license was renewed, pursuant to Respondent's election, as Smog Check Inspector License No. EO 24535, effective March 26, 2013. Respondent's smog check inspector license will expire on March 31, 2015.<sup>1</sup>

#### JURISDICTION

- This Accusation is brought before the Director under the authority of the following laws.
- 6. Business and Professions Code (Bus. & Prof. Code) section 9884.13 provides, in pertinent part, that the expiration of a valid registration shall not deprive the Director of jurisdiction to proceed with a disciplinary proceeding against an automotive repair dealer or to render a decision temporarily or permanently invalidating (suspending or revoking) a registration.

<sup>&</sup>lt;sup>1</sup> Effective August 1, 2012, California Code of Regulations, title 16, sections 3340.28, 3340.29, and 3340.30 were amended to implement a license restructure from the Advanced Emission Specialist Technician (EA) license and Basic Area (EB) Technician license to Smog Check Inspector (EO) license and/or Smog Check Repair Technician (EI) license.

- 7. Health and Safety Code (Health & Saf. Code) section 44002 provides, in pertinent part, that the Director has all the powers and authority granted under the Automotive Repair Act for enforcing the Motor Vehicle Inspection Program.
- 8. Health & Saf. Code section 44072.6 provides, in pertinent part, that the expiration or suspension of a license by operation of law, or by order or decision of the Director of Consumer Affairs, or a court of law, or the voluntary surrender of the license shall not deprive the Director of jurisdiction to proceed with disciplinary action.
- 9. Bus. & Prof. Code section 477 provides, in pertinent part, that "Board" includes "bureau," "commission," "committee," "department," "division," "examining committee," "program," and "agency." "License" includes certificate, registration or other means to engage in a business or profession regulated by the Bus. & Prof. Code.
  - 10. Section 9884.7 of the Code states:
  - (a) The director, where the automotive repair dealer cannot show there was a bona fide error, may deny, suspend, revoke, or place on probation the registration of an automotive repair dealer for any of the following acts or omissions related to the conduct of the business of the automotive repair dealer, which are done by the automotive repair dealer or any automotive technician, employee, partner, officer, or member of the automotive repair dealer.
  - (1) Making or authorizing in any manner or by any means whatever any statement written or oral which is untrue or misleading, and which is known, or which by the exercise of reasonable care should be known, to be untrue or misleading.
    - (4) Any other conduct that constitutes fraud.
  - (6) Failure in any material respect to comply with the provisions of this chapter [the Automotive Repair Act (Bus. & Prof. Code, § 9880, et seq.)] or regulations adopted pursuant to it.
  - (c) Notwithstanding subdivision (b), the director may suspend, revoke, or place on probation the registration for all places of business operated in this state by an automotive repair dealer upon a finding that the automotive repair dealer has, or is, engaged in a course of repeated and willful violations of this chapter, or regulations adopted pursuant to it.

1	11. Health & Saf. Code section 44072.2 states, in pertinent part:		
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3	The director may suspend, revoke, or take other disciplinary action against a license as provided in this article if the licensee, or any partner, officer, or director thereof, does any of the following:		
4	· · · · · · · · · · · · · · · · · · ·		
5	(a) Violates any section of this chapter [the Motor Vehicle Inspection Program (Health and Safety Code, § 44000, et seq.)] and the regulations adopted pursuant to it, which related to the licensed activities.		
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7			
8	(c) Violates any of the regulations adopted by the director pursuant to this chapter.		
9	(d) Commits any act involving dishonesty, fraud, or deceit whereby another is injured.		
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12	12. Health & Saf. Code section 44072.8 states:		
13	"When a license has been revoked or suspended following a hearing under this article, any		
14	additional license issued under this chapter in the name of the licensee may be likewise revoked		
15	or suspended by the director."		
16	13. California Code of Regulations, title 16, section 3340.28, subdivision (e), states:		
17	"Upon renewal of an unexpired Basic Area Technician license or an Advanced Emission		
18	Specialist Technician license issued prior to the effective date of this regulation, the licensee may		
19	apply to renew as a Smog Check Inspector, Smog Check Repair Technician, or both."		
20	STATUTORY PROVISIONS		
21	14. Health & Saf. Code section 44072.10 states, in pertinent part:		
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23			
24	(c) The department shall revoke the license of any smog check technician or station licensee who fraudulently certifies vehicles or participates in the fraudulent		
25	inspection of vehicles. A fraudulent inspection includes, but is not limited to, all of the following:		
26			
27	(4) Intentional or willful violation of this chapter or any regulation, standard,		
28	or procedure of the department implementing this chapter.		

15. Health & Saf. Code section 44012 provides, in pertinent part, that the test at the smog check stations shall be performed in accordance with procedures prescribed by the department, pursuant to Section 44013.

#### REGULATORY PROVISIONS

- 16. California Code of Regulations, title 16, section 3340.24 (c), states:
- "(c) The bureau may suspend or revoke the license of or pursue other legal action against a licensee, if the licensee falsely or fraudulently issues or obtains a certificate of compliance or a certificate of noncompliance."
  - 17. California Code of Regulations, title 16, section 3340.30, states, in pertinent part:

"A smog check technician shall comply with the following requirements at all times while licensed.

"(a) A licensed technician shall inspect, test and repair vehicles in accordance with section 44012 of the Health and Safety Code, section 44035 of the Health and Safety Code, and section 3340.42 of this article.

" , , , , ,

- 18. California Code of Regulations, title 16, section 3340.35, provides, in pertinent part, that a licensed station shall issue a certificate of compliance . . . to the owner or operator of any vehicle that has been inspected in accordance with the procedures specified in section 3340.42 of this article and has all the required emission control equipment and devices installed and functioning correctly.
  - 19. California Code of Regulations, title 16, section 3340.41 (c), states:

"No person shall enter into the emissions inspection system any vehicle identification information or emission control system identification data for any vehicle other than the one being tested. Nor shall any person knowingly enter into the emissions inspection system any false information about the vehicle being tested."

20. California Code of Regulations, title 16, section 3340.42, provides, in pertinent part, that smog check stations and smog check technicians shall conduct tests and inspections in

accordance with the bureau's BAR 97 Emissions Inspection System Specifications referenced in subsections (a) and (b) of Section 3340.17.

#### COSTS

21. Section 125.3 of the Code provides, in pertinent part, that the Director may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

### VID DATA REVIEW

- 22. In or about January 2012, the BAR initiated an investigation of Respondents based on a review of information from the BAR's vehicle information database (VID), which indicated that Respondents may be engaging in fraudulent smog check inspections.
- 23. Beginning in January of 2012, a representative of the BAR conducted a detailed review of VID data for all smog inspections performed at Respondent's automotive repair dealership for the period of October 13, 2011, through January 13, 2012. The review showed a pattern of OBD II test<sup>2</sup> diagnostic trouble codes stored in the memory of the power train control module (PCM) on different vehicles that received smog certificates in the four month period. The BAR specifically examined the VID data, in detail, for five of the vehicles that were certified from December 12, 2011 to December 29, 2011 and it was determined that none of them support the OBD II code. Vehicles 1 through 5, set forth in Table 1 in paragraph 23 below, were all certified with various pending codes stored in the PCM memory while the original equipment manufacturer (OEM) service information shows these vehicles do not support the pending codes stored in the PCM memory.

<sup>&</sup>lt;sup>2</sup> The On Board Diagnostic, generation II ("OBD II"), functional test is an automated function of the BAR-97 Emissions Inspection System analyzer ("EIS"). The EIS includes a computer based, five-gas analyzer that tests vehicles under simulated driving conditions to detect oxides of nitrogen, hydrocarbons, and carbon monoxide emissions. During the OBD II functional test, the technician is required to connect an interface cable from the EIS to a Diagnostic Link Connector (DLC) which is located inside the vehicle. Through the DLC, the EIS automatically retrieves information from the vehicle's on-board computer about the status of the readiness indicators, trouble codes, and the MIL (malfunction indicator light). If the vehicle fails the OBD II functional test, it will fail the overall inspection.

23. The BAR representative obtained information indicating that none of these codes were applicable to the five vehicles. The VID data also showed that the inspections on all of the vehicles were performed under the technician license of Respondent El-Abed. The BAR concluded that Respondents performed the smog inspections on the vehicles using a different vehicle(s) during the OBD II tests, a method known as "clean plugging," resulting in the issuance of fraudulent certificates of compliance for the vehicles that were tested as outlined in the following table.

#### TABLE 1

Date & Time of Inspection	Vehicle Certified & License or VIN No.	Certificate No.	
1. 12/12/2011 14:34 – 14:43	2000 Toyota Echo; License No. 4KCE443	XB569741C	
2. 12/14/2011 16:02 – 16:10	2002 Toyota Corolla; License No. 4VQA296	XB668656C	
3. 12/15/2011 14:08 – 14:17	1997 Toyota 4Runner; License No. 3UBY980	XB668662C	
4. 12/21/2011 14:44 – 14:51	2003 Toyota Corolla; License No. 5AIF595	XB767158C	
5. 12/29/2011 16:42 – 16:49	1997 Hyundai Elantra; License No. 5BLD177	XB853671C	

#### FIRST CAUSE FOR DISCIPLINE

### (Untrue or Misleading Statements)

24. Respondent Zeit's registration is subject to disciplinary action pursuant to Bus. & Prof. Code section 9884.7, subdivision (a)(1), in that they made or authorized statements which they knew or in the exercise of reasonable care should have known to be untrue or misleading as

<sup>&</sup>lt;sup>3</sup> Clean-plugging is the use of the OBD II readiness monitor status and stored code status of a passing vehicle for the purpose of illegally issuing a smog certificate to another vehicle that is not in compliance due to the noncompliant vehicle's failure to complete the minimum number of self tests, known as monitors, or due to the presence of a stored code that indicates an emission control system or component failure. Clean plugging occurs during the inspection of a vehicle that has an OBD II system. To clean plug a vehicle, the smog technician enters information into the EIS for the vehicle the technician wishes to certify and then plugs the OBD II system connection from the EIS into another vehicle that has a properly functioning OBD II system, rather than plugging the connection into the vehicle that was originally identified for testing.

follows: Respondent certified that vehicles 1 through 5, identified in Table 1 above, had passed inspection and were in compliance with applicable laws and regulations. In fact, Respondent conducted the inspections on the vehicles using clean-plugging methods in that, a different vehicle(s) was substituted during the OBD II functional tests in order to issue smog certificates of compliance for the vehicles, and the vehicles were not tested or inspected, as required by Health and Safety Code section 44012.

### SECOND CAUSE FOR DISCIPLINE

#### (Fraud)

25. Respondent Zeit's registration is subject to disciplinary action under pursuant to Bus. & Prof. Code section 9884.7, subdivision (a)(4), in that Respondent committed acts that constitute fraud by issuing electronic smog certificates of compliance for the vehicles 1 through 5, identified in Table 1 above, without performing bona fide inspections of the emission control devices and systems on the vehicles, thereby depriving the People of the State of California of the protection afforded by the Motor Vehicle Inspection Program.

## THIRD CAUSE FOR DISCIPLINE

### (Violations of the Motor Vehicle Inspection Program)

- 26. Respondent Zeit's smog check station license is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (a), in that Respondent failed to comply with the following sections of that Code:
- a. Section 44012, subdivision (a): Respondent failed to ensure that all emission control devices and systems required by law for vehicles 1 through 5, identified in Table 1 above, were installed and functioning correctly in accordance with test procedures.
- b. Section 44012, subdivision (f): Respondent failed to ensure that the emission control tests were performed on vehicles 1 through 5, identified in Table 1 above, in accordance with procedures prescribed by the department.
- c. Section 44015, subdivision (b): Respondent issued electronic smog certificates of compliance for vehicles 1 through 5, identified in Table 1 above, without ensuring that the

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vehicles were properly tested and inspected to determine if they were in compliance with Health & Saf. Code section 44012.

Section 44059: Respondent willfully made false entries for electronic certificates of compliance for vehicles 1 through 5, identified in Table 1 above, by certifying that the vehicles had been inspected as required when, in fact, they had not.

# FOURTH CAUSE FOR DISCIPLINE

# (Failure to Comply with Regulations Pursuant to the Motor Vehicle Inspection Program)

- Respondent Zeit's smog check station license is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (c), in that Respondent failed to comply with provisions of California Code of Regulations, title 16, as follows:
- Section 3340.24, subdivision (c): Respondent falsely or fraudulently issued a. electronic smog certificates of compliance for vehicles 1 through 5, identified in Table 1 above.
- Section 3340.35, subdivision (c): Respondent issued electronic smog certificates of b. compliance for vehicles 1 through 5, identified in Table 1 above, even though the vehicles had not been inspected in accordance with section 3340.42.
- Section 3340.42: Respondent failed to ensure that the required smog tests were conducted on vehicles 1 through 5, identified in Table 1 above, in accordance with the BAR's specifications.

### FIFTH CAUSE FOR DISCIPLINE

# (Dishonesty, Fraud, or Deceit)

28. Respondent Zeit's smog check station license is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (d), in that Respondent committed dishonest, fraudulent, or deceitful acts whereby another is injured by issuing electronic smog certificates of compliance for the vehicles 1 through 5, identified in Table 1 above, without performing bona fide inspections of the emission control devices and systems on the vehicles, thereby depriving the People of the State of California of the protection afforded by the Motor Vehicle Inspection Program.

### SIXTH CAUSE FOR DISCIPLINE

# (Violations of the Motor Vehicle Inspection Program)

- 29. Respondent El-Abed's technician license is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (a), in that Respondent failed to comply with the following sections of that Code:
- a. Section 44012, subdivision (a): Respondent failed to ensure that all emission control devices and systems required by law for vehicles 1 through 5, identified in Table 1 above, were installed and functioning correctly in accordance with test procedures.
- b. Section 44012, subdivision (f): Respondent failed to perform the emission control tests on vehicles 1 through 5, identified in Table 1 above, in accordance with procedures prescribed by the department.
- c. Section 44015, subdivision (b): Respondent issued electronic smog certificates of compliance for vehicles 1 through 5, identified in Table 1 above, without properly testing and inspecting the vehicles to determine if they were in compliance with Health & Saf. Code section 44012.
- d. Section 44059: Respondent willfully made false entries for electronic certificates of compliance for vehicles 1 through 5, identified in Table 1 above, by certifying that the vehicles had been inspected as required when, in fact, they had not.

#### SEVENTH CAUSE FOR DISCIPLINE

# (Failure to Comply with Regulations Pursuant to the Motor Vehicle Inspection Program)

- 30. Respondent El-Abed's technician license is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (c), in that Respondent failed to comply with provisions of California Code of Regulations, title 16, as follows:
- a. Section 3340.24, subdivision (c): Respondent falsely or fraudulently issued electronic smog certificates of compliance for vehicles 1 through 5, identified in Table 1 above.
- b. Section 3340.30, subdivision (a): Respondent failed to inspect and test vehicles 1 through 5, identified in Table 1 above, in accordance with Health & Saf. Code sections 44012 and 44035, and California Code of Regulations, title 16, section 3340.42.

- c. Section 3340.41, subdivision (c): Respondent entered into the emissions inspection system vehicle identification information or emission control system identification data for a vehicle other than the one being tested for vehicles 1 through 5, identified in Table 1 above.
- d. Section 3340.42: Respondent failed to conduct the required smog tests on vehicles 1 through 5, identified in Table 1 above, in accordance with the Bureau's specifications.

# EIGHTH CAUSE FOR DISCIPLINE

### (Dishonesty, Fraud, or Deceit)

31. Respondent El-Abed's technician license is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (d), in that Respondent committed dishonest, fraudulent, or deceitful acts whereby another is injured by issuing electronic smog certificates of compliance for the vehicles 1 through 5, identified in Table 1 above, without performing bona fide inspections of the emission control devices and systems on the vehicles, thereby depriving the People of the State of California of the protection afforded by the Motor Vehicle Inspection Program.

### OTHER MATTERS

- 32. Pursuant to Bus. & Prof. Code section 9884.7, subdivision (c), the Director may suspend, revoke or place on probation the registration for all places of business operated in this state by Respondent, Florida N. Zeit, owner of Z and T Test Only, upon a finding that Respondent has, or is, engaged in a course of repeated and willful violations of the laws and regulations pertaining to an automotive repair dealer.
- 33. Pursuant to Health & Saf. Code section 44072.8, if Smog Check, Test Only, Station License Number TC 234019, issued to Respondent, Florida N. Zeit, owner of Z and T Test Only, is revoked or suspended, any additional license issued under the same chapter in the name of said licensee may be likewise revoked or suspended by the Director.
- 34. Pursuant to Health & Saf. Code section 44072.8, if Smog Check Inspector License Number EO 24535, (formerly Advanced Emission Specialist Technician License Number EA 24535), issued to Respondent Jehad M. El-Abed, is revoked or suspended, any additional license

issued under this chapter in the name of said licensee may be likewise revoked or suspended by the director.

#### DISCIPLINARY CONSIDERATIONS

- 35. To determine the degree of discipline, if any, to be imposed on Respondent Zeit, Complainant alleges that on or about April 13, 2010, Citation No. C2010-1080 was issued to Respondent Zeit in the amount of \$500.00 for a violation of Health and Safety Code section 44012, subdivision (f). The Citation was paid on May 20, 2010.
- 36. Complainant further alleges that on or about April 13, 2010, Citation No. M2010-1081 was issued to Respondent El-Abed, which ordered him to enroll in and complete an eight hour training class for a violation of Health and Safety Code section 44032. Proof of completion of the class was submitted on May 20, 2010.

#### PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Director issue a decision:

- Revoking or suspending Automotive Repair Dealer Registration Number ARD
   234019, issued to Florida N. Zeit, Owner of Z and T Test Only;
- Revoking or suspending Smog Check, Test Only, Station License Number TC 234019, issued to Florida N. Zeit, Owner of Z and T Test Only;
- Revoking or suspending any additional license issued under Chapter 5 of the Health and Safety Code in the name of Florida N. Zeit;
- Revoking or suspending Smog Check Inspector License Number EO 24535,
   (formerly Advanced Emission Specialist Technician License Number EA 24535), issued to Jehad
   M. El-Abed;
- Revoking or suspending any additional license issued under Chapter 5 of the Health and Safety Code in the name of Jehad M. El-Abed;
- 6. Ordering Respondents Florida N. Zeit, Owner of Z and T Test Only and Jehad M. El-Abed to pay the Director the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 125.3; and

1	7. Taking such other and further action as deemed necessary and proper.		
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3	3 DATED: 9-30-13 PAT	Durair L. On R. B.	
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